

Cabinet of Ministers Decision No. (131) of 2025

Concerning the Regulation on Administrative Penalties for Acts Committed in Violation of the Provisions of Federal Decree-Law

No. (6) of 2009 on the Peaceful Uses of Nuclear Energy

The Cabinet of Ministers:

Having reviewed the Constitution,

And Federal Law No. (1) of 1972 Concerning the Competencies of Ministries and Powers of Ministers, and its amendments,

And Federal Decree-Law No. (6) of 2009 on the Peaceful Uses of Nuclear Energy,

And Federal Decree-Law No. (4) of 2012 Concerning Civil Liability for Nuclear Damage,

And Federal Decree-Law No. (26) of 2019 on Public Finance, and its amendments,

And Federal Law No. (14) of 2016 Concerning Violations and Administrative Penalties in the Federal Government,

And Cabinet of Ministers Decision No. (27) of 2015 Concerning Administrative Fines for Violating the Conditions of Licenses Issued by the Federal Authority for Nuclear Regulation,

And based on the proposal of the Minister of Finance, and the approval of the Cabinet of Ministers,

Has decided:

Article (1)

Definitions

The definitions contained in the aforementioned Federal Decree-Law No. (6) of 2009 on the Peaceful Uses of Nuclear Energy and the Authority's regulations shall apply to this Decision. Otherwise, the following words

and phrases shall have the meanings assigned to each of them, unless the context requires otherwise:

The Decree-Law: Federal Decree-Law No. (6) of 2009 on the Peaceful Uses of Nuclear Energy.

The Inspector: An employee of the Authority authorized to conduct regulatory inspections, prepare reports, and establish violations of activities subject to the Authority's regulation in accordance with the provisions of the Decree-Law.

The Violation: Any act specified in the Annex.

The Violator: Any person, operator, or licensee who commits the Violation.

Licensing Basis Documents: The set of conditions and requirements specified in the Decree-Law, the Authority's regulations, decisions, and licenses, and the licensee's commitments in the license applications. This includes the final safety analysis report, environmental impact assessment, Authority-approved design documents, technical and operational specifications, emergency plan, physical protection plan, quality assurance programs, and probabilistic and deterministic safety assessments.

Article (2)

Administrative Fines

1. Without prejudice to any administrative penalties stipulated in any other legislation, the Authority may impose on the Violator, upon committing any of the violations specified in the schedule attached to this Decision, the administrative fines indicated for each.
2. The value of the prescribed fine shall be doubled if it is proven that the Violator committed the same violation within (6) six months from the date of committing the first violation.

Article (3)

Administrative Penalties

1. In addition to the administrative fines stipulated in Article (2) of this Decision, the Authority may impose any of the following administrative penalties:
 - a. Suspension or revocation of a license or any part thereof.
 - b. Administrative seizure of the regulated materials or items subject to the violation, for a period not exceeding (6) six months, renewable for a similar period only once.
 - c. Administrative closure of the facility where the regulated activity subject to the violation is practiced or conducted, for a period not exceeding (6) six months, renewable for a similar period only once.
 - d. Permanent administrative closure of the facility where a regulated activity is practiced or conducted without a license from the Authority.
2. In the case of a first-time violation, the Authority may issue a written warning to the Violator, granting a period not exceeding (30) thirty days, calculated from the date the warning is sent, to rectify the violation, or in accordance with the controls and procedures stipulated in the Authority's regulations.
3. The Violator shall bear the expenses and costs of removing and remedying the damages resulting from the violation if they fail to perform the removal or remediation.

Article (4)

Appealing Administrative Penalties

1. The Authority must notify the Violator of the decision to impose an administrative penalty within (15) fifteen working days from the date of its issuance, using its approved means. The notification must include a statement of the violation committed, the period necessary to remove it and rectify the situation, and any other data.

2. A person against whom an administrative penalty decision has been issued under this Decision may submit a written appeal to the Authority within (30) thirty working days from the date of being notified of the appealed decision. The appeal must be reasoned and accompanied by all supporting documents.
3. The appeal shall be decided upon within (30) thirty working days from the date of its submission, in accordance with the procedures in force at the Authority. The expiry of this period without a decision on the request shall be considered a rejection of the appeal.

Article (5)

Amending Administrative Fines

The Cabinet of Ministers is competent to make any amendments to the administrative fines contained in this Decision, whether by addition, deletion, or modification.

Article (6)

Collection of Administrative Fines

The administrative fines imposed by the Authority under the provisions of this Decision shall be collected in accordance with the mechanism decided by the Ministry of Finance.

Article (7)

Decisions and Procedures

1. The Council shall issue the decisions and specify the procedures necessary for the implementation of the provisions of this Decision.
2. All concerned authorities shall cooperate with the Authority to implement the provisions of this Decision, each within its jurisdiction.

Article (8)

Repeals

1. Cabinet of Ministers Decision No. (27) of 2015 Concerning Administrative Fines for Violating the Conditions of Licenses Issued by the Federal Authority for Nuclear Regulation is hereby repealed, effective from August 17, 2015, due to the non-collection of the fines stipulated therein.
2. Any provision that violates or contradicts the provisions of this Decision is hereby repealed.

Article (9)

Publication and Enforcement

This Decision shall be published in the Official Gazette and shall come into force (9) nine months after the date of its publication.

Mohammed bin Rashid Al Maktoum

Prime Minister

Issued by us:

Dated: 23 / Rabi' al-Thani / 1447 H

Corresponding to: 15 / October / 2025 G

**Schedule Attached to Cabinet of Ministers Decision No. (131)
of 2025**

**Concerning the Regulation on Administrative Penalties for
Acts Committed in Violation of the Provisions of Federal
Decree-Law**

No. (6) of 2009 on the Peaceful Uses of Nuclear Energy

No.	Description of Violation Type	Fine Amount (AED)
General Violations		
1	Failure to register a radiation source.	(500)
2	Failure to display the license in a visible place for customers.	(2,500)
3	Conducting a regulated activity contrary to the license conditions issued by the Authority.	(10,000) per month
4	Failure to submit application documents for the renewal of a low-risk license within the timeframe specified by the Authority based on its risk assessment.	(100) per day with a maximum of (3,000)
5	Failure to submit application documents for the renewal of a medium-risk license within the timeframe specified by the Authority based on its risk assessment.	(200) per day with a maximum of (6,000)
6	Failure to submit application documents for the renewal of a high-risk license within the timeframe specified by the Authority based on its risk assessment.	(300) per day with a maximum of (9,000)
7	Failure to take necessary actions when terminating a regulated activity or before surrendering a license.	(10,000) per month
8	Submitting incorrect or incomplete documents, data, information, reports, or records to the Authority.	(5,000)
9		(10,000)

No.	Description of Violation Type	Fine Amount (AED)
	Failure to submit the required notification(s), information, or reports to the Authority in accordance with the law, the Authority's regulations, or license conditions, or as requested by the Authority, or failure to adhere to the timelines for notifications or reports.	
10	Delay in submitting the required notification(s), information, or reports to the Authority in accordance with the law, the Authority's regulations, license conditions, or as requested by the Authority, or delay in adhering to the timelines for notification(s) or reports.	(2,000)
11	Failure to protect, maintain, and preserve required records and documents in the prescribed manner and for the period specified by the Authority.	(10,000)
12	Failure to provide immediate and unrestricted access to any facility or location for the Authority's representatives to conduct regulatory inspections, and failure to provide assistance to an Authority inspector during a regulatory inspection.	(20,000)
13	Delay in providing immediate and unrestricted access to any facility or location for the Authority's representatives to conduct regulatory inspections, and to provide assistance to an Authority inspector during a regulatory inspection.	(4,000)
14	Failure to take corrective and/or preventive actions in accordance with the Authority's regulations or at the request of the Authority.	(20,000)
15	Delay in taking corrective and/or preventive actions in accordance with the Authority's regulations or at the request of the Authority.	(4,000)
16	Failure to establish, maintain, implement, evaluate, and periodically review the necessary policies, strategies, processes, procedures, plans, arrangements, mechanisms, and programs in accordance with the requirements of the Authority's regulations and applicable license conditions.	(20,000)
17		(4,000)

No.	Description of Violation Type	Fine Amount (AED)
	Delay in establishing, maintaining, implementing, evaluating, and periodically reviewing the necessary policies, strategies, processes, procedures, plans, arrangements, mechanisms, and programs in accordance with the requirements of the Authority's regulations and applicable license conditions.	
18	Failure to establish and implement measures to protect information or prevent the unauthorized transfer or disclosure of information.	(20,000)
19	Failure to establish, implement, maintain, review, monitor, and periodically evaluate the licensee's required integrated management system in accordance with the Authority's regulations.	(20,000)
20	Delay in conducting periodic review, monitoring, and evaluation of the licensee's required integrated management system in accordance with the Authority's regulations.	(4,000)
21	Failure to provide workers and employees with the necessary information, training, qualification, and equipment, including appropriate personal protective equipment, in accordance with the Authority's regulations.	(20,000)
22	Failure to perform necessary monitoring, assessment, verification, or inspection in accordance with the requirements of the Authority's regulations.	(20,000)
23	Delay in performing necessary monitoring, assessment, verification, or inspection in accordance with the requirements of the Authority's regulations.	(4,000)
24	Failure to comply with requirements related to clearance levels or discharge of radioactive materials.	(100,000)
25	Failure to ensure the provision of necessary staff to maintain the safe, secure, and safeguarded performance of a regulated activity in accordance with the requirements of the Authority's regulations or license conditions.	(30,000)
26		(100,000)

No.	Description of Violation Type	Fine Amount (AED)
27	<p>Failure to comply with the State's nuclear non-proliferation obligations.</p> <p>Failure to implement and maintain a health policy for workers and a health surveillance program.</p>	(50,000)
28	<p>Loss of control by the licensee over any radioactive source classified as Category (1) according to the Authority's regulation.</p>	(250,000)
29	<p>Loss of control by the licensee over any radioactive source classified as Category (2) and Category (3) according to the Authority's regulation.</p>	(150,000)
30	<p>Loss of control by the licensee over any radioactive source classified as Category (4) and Category (5) according to the Authority's regulation.</p>	(50,000)
31	<p>Loss of control by the licensee over any special fissionable material or source material.</p>	(150,000)
Violations Related to Nuclear Facilities		
32	<p>Failure to identify, provide, and maintain an appropriate and sufficient level of competence and funding to ensure safety.</p>	(100,000)
33	<p>Failure to monitor the safety performance of the facility or organization and to take necessary actions to achieve and maintain a level of safety in accordance with the appropriate standards mentioned in the licensing basis documents.</p>	(100,000)
34	<p>Failure to conduct self-assessments and independent assessments in accordance with the Authority's requirements.</p>	(100,000)
35	<p>Failure to take action on non-conformances and corrective actions in accordance with the Authority's requirements.</p>	(300,000)
36	<p>Failure to establish measures to monitor all site characteristics and verify that they remain within the assumptions used in the design and the final safety analysis report throughout the life of the nuclear facility.</p>	(150,000)

No.	Description of Violation Type	Fine Amount (AED)
37	Failure to designate, demarcate, and/or indicate controlled areas and supervised areas in a nuclear facility and/or to restrict access to them.	(100,000)
38	Failure to establish, implement, and disseminate an operational policy in accordance with the Authority's requirements.	(100,000)
39	Failure to operate a nuclear facility in accordance with the specified operational limits and conditions, including maintaining an adequate and sufficient number of operating staff on shift.	(100,000)
40	Failure to review and/or revise the operational limits and conditions in accordance with the Authority's requirements.	(100,000)
41	Failure to document violations of operational limits and conditions and to take appropriate remedial actions.	(100,000)
42	Exceeding the operational limits and conditions by the licensee.	(300,000)
43	Failure to ensure that all activities that could affect safety are performed by suitably qualified and competent persons in accordance with the Authority's requirements.	(100,000)
44	Failure to provide, establish, implement, or periodically evaluate the necessary training program, including an appropriate training facility, materials, staff, and instructions for nuclear facility personnel.	(100,000)
45	Failure to ensure that safety-related activities in a nuclear facility are adequately analyzed and controlled in accordance with the Authority's requirements.	(100,000)
46	Failure to establish, implement, and maintain a system for the continuous monitoring and periodic review of the safety of the nuclear facility and the licensee's performance.	(150,000)
47	Failure to implement a configuration management system for the nuclear facility to ensure consistency between	(100,000)

No.	Description of Violation Type	Fine Amount (AED)
	design requirements, physical configuration, and documentation of the nuclear facility.	
48	Failure to ensure that a systematic assessment is conducted to provide reliable assurance of the capability of safety-related items to perform as required in all operational states and for accident conditions.	(100,000)
49	Failure to maintain the control room and control equipment in an appropriate condition in accordance with the codes and standards mentioned in the licensing basis documents.	(100,000)
50	Failure to establish, maintain, and implement an appropriate training and qualification program for operating personnel to obtain and maintain certification.	(100,000)
51	Performing the duties of a reactor operator or senior reactor operator without holding the necessary valid certification.	(150,000)
52	Performing the duties of an equipment operator without having the necessary qualification.	(100,000)
53	Failure to monitor the fitness for duty of operating personnel.	(100,000)
Violations Related to Decommissioning and Radioactive Waste Disposal		
54	Failure to ensure the safety of radioactive waste management facilities and activities prior to disposal.	(60,000)
55	Failure to maintain an updated inventory of all radioactive waste.	(60,000)
56	Failure to identify and control all radioactive waste.	(60,000)
57	Failure to minimize radioactive waste to the lowest practicable extent.	(60,000)
58	Failure to characterize and/or classify radioactive waste.	(60,000)
59	Failure to comply with regulatory requirements related to the radioactive waste package.	(60,000)
60		(60,000)

No.	Description of Violation Type	Fine Amount (AED)
	Failure to store radioactive waste in accordance with the Authority's requirements.	
61	Failure to pay the required amount into the decommissioning trust fund.	(60,000) per month
62	Failure to maintain a decommissioning plan throughout the life of a facility.	(60,000)
63	Failure to maintain/retain appropriate records, expertise, knowledge, and staff to support the safety of the activities undertaken until decommissioning is complete.	(60,000)
64	Failure to ensure safety, radiation protection, and environmental protection during decommissioning.	(60,000)
65	Failure to dispose of operational and decommissioning waste in accordance with the Authority's requirements, including ensuring the traceability of waste generated during decommissioning.	(60,000)
66	Failure to ensure the availability of adequate processing and storage capabilities and packages for the transport of radioactive waste before decommissioning.	(60,000)
Violations Related to Emergency Preparedness and Response		
67	Failure to establish, implement, maintain, or periodically review the necessary emergency arrangements, including the on-site emergency plan and related capabilities, in accordance with the requirements of the Authority's regulations.	(60,000)
68	Failure to periodically review and revise the hazard assessment.	(60,000)
69	Failure to document or review emergency action levels in accordance with the Authority's requirements.	(60,000)
70	Failure to declare an emergency class within the timeframe specified in the Authority's regulations and/or failure to provide necessary periodic updates.	(300,000)
71		(300,000)

No.	Description of Violation Type	Fine Amount (AED)
	Failure to report the declaration of an emergency class, the initial protective action recommendation, or any change thereof.	
72	Failure to activate the on-site response organization.	(300,000)
73	Failure to take immediate actions to respond to an emergency, including protective action recommendations, as appropriate.	(600,000)
74	Failure to coordinate with off-site authorities in accordance with the Authority's regulations.	(600,000)
75	Failure to implement requirements related to the exposure of emergency workers in accordance with the Authority's regulations.	(600,000)
76	Failure to exempt pregnant workers who have declared their pregnancy from implementing emergency response actions.	(600,000)
77	Failure to coordinate on-site emergency preparedness, emergency response arrangements, nuclear security arrangements, and on-site safeguards.	(300,000)
78	Failure to conduct necessary testing of facilities, equipment, and locations necessary for responding to an emergency, and to conduct periodic drills and exercises in accordance with the Authority's regulations.	(300,000)
79	Failure to implement and/or test the emergency response data system and failure to have a backup system.	(300,000)
80	Failure to ensure that facilities, including the technical support center, emergency operations facility, medical treatment facility, and operational support center, are updated and maintained, and that equipment and supplies are adequately available.	(300,000)
Violations Related to Radiation Safety		
81	Failure to provide information, establish procedures, and implement measures for the protection requirements of pregnant or breastfeeding female workers who are occupationally exposed to radiation and to comply with	(15,000)

No.	Description of Violation Type	Fine Amount (AED)
	these requirements in accordance with the Authority's regulations.	
82	Failure to comply with the prohibition of occupational exposure for any person under the age of (16) calendar years.	(100,000)
83	Failure to comply with the requirements concerning persons between the age of (16) and (18) calendar years regarding occupational exposure.	(100,000)
84	Failure to ensure personal protective equipment is maintained in good condition and tested periodically.	(6,000)
85	Failure of workers to fulfill their obligations related to protection and safety in accordance with the Authority's requirements.	(6,000)
86	Carrying out a practice that is considered unjustified or unoptimized.	(150,000)
87	Failure to ensure an optimized level of protection and safety for workers and/or the public.	(60,000)
88	Exposure of a member of the public to ionizing radiation exceeding the effective dose limit of (1 mSv) per year, or the equivalent dose limit to the lens of the eye of (15 mSv) per year, or the equivalent dose limit to any part of the skin of (50 mSv) per year.	(250,000)
89	Exposure of a worker to ionizing radiation exceeding the effective dose limit of more than (50 mSv) in a single year, and (100 mSv) in five years.	(100,000)
90	Exposure of a worker to ionizing radiation exceeding the equivalent dose limit to the lens of the eye of more than (50 mSv) in a single year, and (100 mSv) in five years, or exceeding the equivalent dose limit of more than (500 mSv) in a single year at any point on the hands, feet, or skin.	(200,000)
91	Exceeding the authorized limit for the discharge of radioactive waste.	(100,000)
92		(100,000)

No.	Description of Violation Type	Fine Amount (AED)
	Failure to report any incidents to the Authority in accordance with the requirements of the Authority's regulations and applicable license conditions.	
93	Failure to allocate sufficient resources to achieve protection and safety objectives in accordance with the Authority's requirements.	(90,000)
94	Failure to monitor and dispose of radioactive waste and to control radiation sources and radiation generators in a safe and secure manner.	(100,000)
95	Failure to comply with the requirements for transporting a radiation generator or a radioactive source.	(15,000)
96	Failure to maintain an inventory of radiation generators and radioactive sources.	(10,000)
97	Failure to inform persons receiving radionuclide therapy about methods to reduce radiation exposure to others.	(45,000)
98	Failure to use a registered or licensed technical radiation safety service as required by the Authority's regulations.	(25,000)
99	Failure to modify the working conditions of occupationally exposed workers who have exceeded their respective dose limit.	(15,000)
100	Failure to conduct an investigation as stipulated in the Authority's regulations to determine the dose magnitude and identify the causes of the exposure.	(30,000)
101	Failure by a radiation safety service provider that operates a dosimetry service to provide information on occupationally exposed workers in the National Dose Registry.	(30,000)
102	Failure to maintain the records of an occupationally exposed worker.	(10,000)
103	Failure to suspend the provision of technical services related to radiation safety in accordance with the Authority's requirements.	(150,000)
104		(75,000)

No.	Description of Violation Type	Fine Amount (AED)
105	<p>Failure to provide customers and the Authority with the outputs of technical services related to radiation safety.</p> <p>Engaging in activities that could compromise the impartiality of the licensee or registrant when providing technical services related to radiation safety.</p>	(300,000)
Violations Related to Radiation Security		
106	<p>Failure to implement the security plan or transport security plan approved by the Authority in accordance with the Authority's requirements.</p>	(100,000)
107	<p>Failure to implement the necessary preventive security measures for radioactive sources in use, handling, storage, or transport in accordance with the Authority's requirements.</p>	(30,000)
108	<p>Failure to cooperate with and assist the Authority and law enforcement authorities in locating and recovering radioactive sources.</p>	(15,000)
109	<p>Failure to ensure the operability of security systems and to maintain them to ensure their ability to perform their intended functions.</p>	(30,000)
Violations Related to Nuclear Security		
110	<p>Failure to implement, maintain, or periodically review the physical protection plan and/or transport security plan as required under the Authority's regulations.</p>	(100,000)
111	<p>Failure to implement required compensatory measures to compensate for a degraded or inoperable physical protection system.</p>	(100,000)
112	<p>Failure to implement the requirements of the Information Protection Program Operational Manual to protect sensitive nuclear information.</p>	(100,000)
Violations Related to Nuclear Non-Proliferation		
113	<p>Transiting and shipping nuclear materials and controlled items listed in Part 1 of INFCIRC/254 without the Authority's approval.</p>	(100,000)

No.	Description of Violation Type	Fine Amount (AED)
114	Trans-shipping nuclear materials and controlled items listed in Part 2 of INFCIRC/254 without the Authority's approval.	(10,000)
115	Removing controlled items from regulatory control without the Authority's approval.	(20,000)
116	Failure to provide immediate and unrestricted access to any nuclear facility or location for the Authority's representatives during regulatory inspections and for designated IAEA safeguards inspectors to carry out verification activities in accordance with the Safeguards Agreement.	(100,000)
117	Failure to provide immediate and unrestricted access to any non-nuclear facility or location for the Authority's representatives during regulatory inspections and for designated IAEA safeguards inspectors to carry out verification activities in accordance with the Safeguards Agreement.	(10,000)
118	Transfer of nuclear materials and/or an item listed in Part 1 of INFCIRC/254 directly related to the proliferation of nuclear weapons or other nuclear explosive devices, or the financing of the aforementioned activities in violation of international agreements to which the State is a party and/or relevant binding resolutions of the United Nations Security Council, or undermining the security of the State.	(200,000)
119	Transfer of nuclear materials and/or a controlled item listed in Part 2 of the INFCIRC without obtaining the necessary licenses and approvals under the Authority's Regulation No. 09 (Regulation for the Control of Export and Import of Nuclear Material, Nuclear Related Items and Nuclear Related Dual-Use Items).	(10,000)
120	Transfer of items, including equipment, materials, software, and related technology not listed in Part 1 and Part 2 of INFCIRC/254, if the concerned parties know or are informed by the Authority that the items in their entirety,	(50,000)

No.	Description of Violation Type	Fine Amount (AED)
	or in part, are used or may be intended for use in connection with the development, production, handling, operation, maintenance, storage, detection, identification, or dissemination of nuclear weapons or other nuclear explosive devices, or if the purchasing country or country of destination is subject to sanctions imposed by a binding resolution of the United Nations Security Council or to sanctions imposed by the country of origin of such equipment, materials, non-nuclear materials, software, and related technology.	
121	Failure to provide correct and complete information to the Authority in an end-user declaration.	(10,000)
122	Failure to comply with the requirements regarding government-to-government assurances in accordance with the Authority's requirements.	(100,000)
123	Failure of end-users to comply with requirements when transferring nuclear-related dual-use items to a subsequent end-user.	(10,000)
124	Failure of freight forwarding and clearing agents to comply with the Authority's requirements.	(10,000)
125	Failure to follow the Material Balance Area and Key Measurement Point structure established by the Authority in nuclear facilities.	(50,000)
126	Failure to ensure the integrity of nuclear safeguards equipment, containment unit, or seal and prevent damage.	(300,000)
127	Failure to report to the Authority any interference with nuclear safeguards equipment.	(300,000)
128	Failure to appoint a person with appropriate qualifications and experience, and their deputy, to undertake the responsibility of managing the nuclear material accountancy and control system.	(10,000)
129	Failure to present a qualified person with the necessary experience to the Authority, upon its request (or their deputy with similar qualifications and experience) to	(10,000)

No.	Description of Violation Type	Fine Amount (AED)
130	undertake the responsibility of managing the nuclear material accountancy and control system. Failure of the individual appointed by the licensee as responsible for managing the nuclear material accountancy and control system to comply with the Authority's requirements and the procedures approved by the Authority under its requirements and relevant license conditions.	(6,000)
131	Failure to conduct a physical inventory taking in accordance with the Authority's requirements and the procedures approved by the Authority under its requirements.	(30,000)
Violations Related to the Transport of Radioactive Materials		
132	Failure to comply with the requirements for the classification of radioactive material and the classification of packages for transport in accordance with the Authority's requirements (classification by UN numbers).	(20,000)
133	Failure to use an approved packaging material for the transport of radioactive materials.	(50,000)
134	Failure to comply with the requirements related to contamination and leaking packages in accordance with the Authority's requirements.	(20,000)
135	Failure to comply with the requirements related to the transport index.	(20,000)
136	Failure to comply with the requirements for marking, labeling, and placarding of the package(s) or conveyance(s).	(75,000)
137	Failure to comply with package and packaging requirements, including testing.	(20,000)